



Infrastructure  
and Projects  
Authority



# Behind the Numbers: Unmasking the Estimators' Role in Project Success

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# Agenda

Estimating Principles

What is an Estimate

P-Numbers

Estimating Linked Challenges and Possible Solutions

- Generic uncertainty & its application
- Estimating Function a silo
- Static Estimates

IPA Benchmarking Data Service

Summary

# Estimating Principles



## Clear ownership

There is **clear ownership and accountability** for the estimate



## Right skills

The estimate requires **suitably qualified and experienced personnel** and a **collaborative environment**



## Front-end loading

**Investment to develop the project early on** drives better outcomes and **enables more accurate estimates** at every stage



## Appropriate method

The **appropriate estimating method evolves across project stages**



## Risk-adjusted

The estimates are **risk-adjusted**, presented **clearly** and **consistently**, showing a **range** of possible outcomes



## Evidence-based

Estimates are **transparent, robust and data-based evidence**



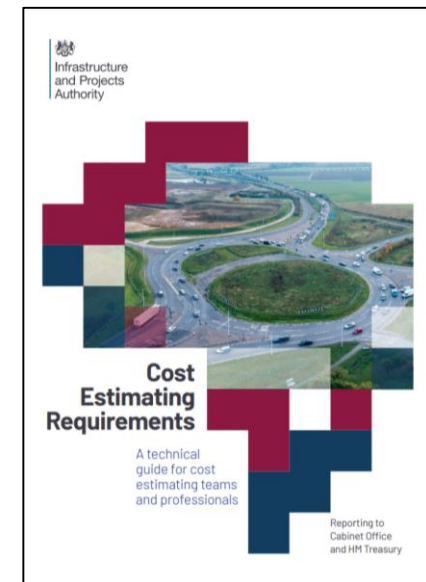
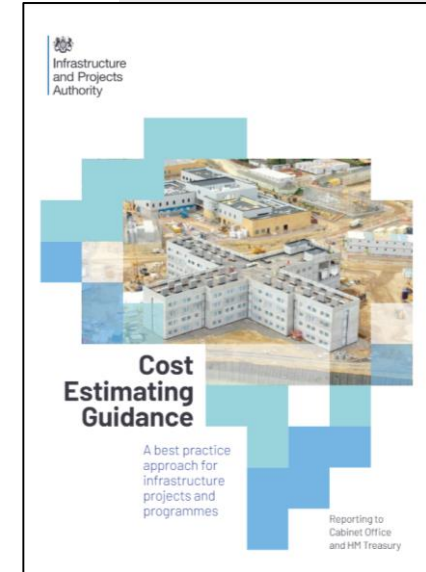
## Reviewed and assured

Project teams use **review and assurance** to improve the quality of their estimate



## Continuous improvement

An approach to **continuous improvement** is essential to **increasing the quality** of estimating practices and more generally



# What's a reasonable Estimate?

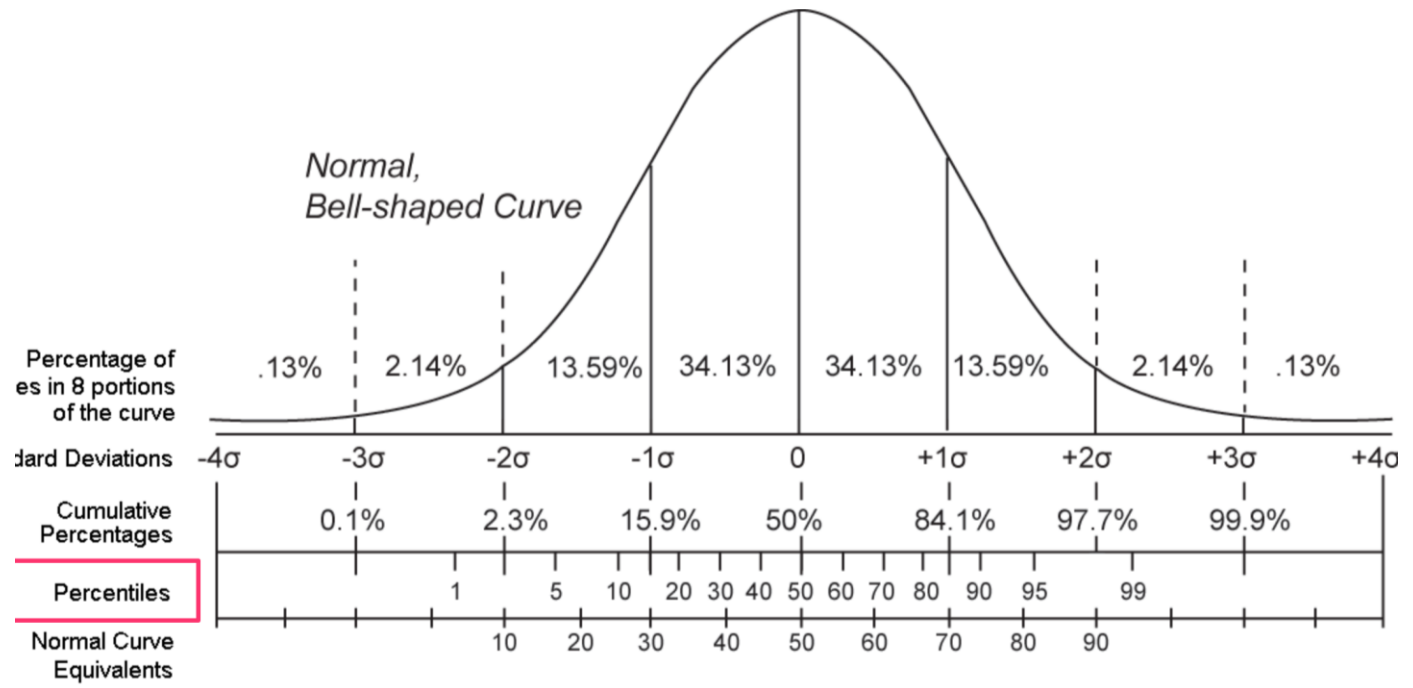
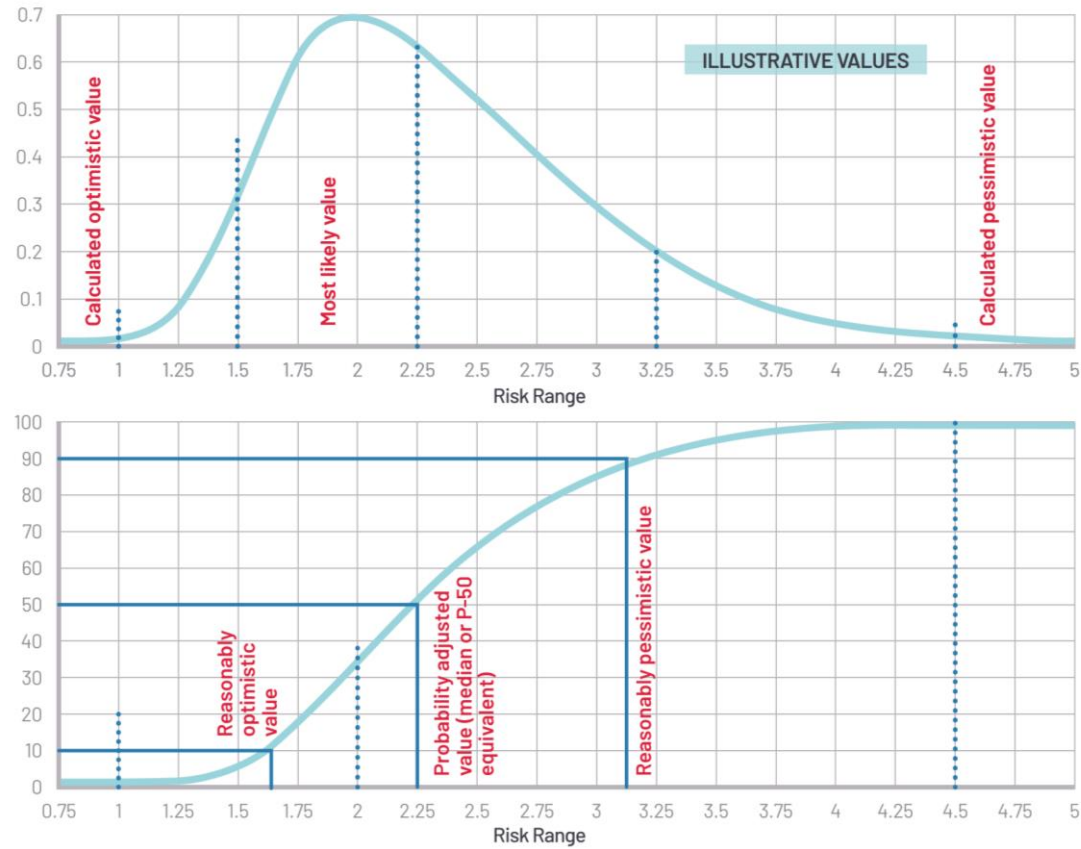
- Well, it's not a Prediction
- Not Accuracy, but Precision & Robust
- Baseline estimate dependent on; Resource, Scope, Time & Data
- Updated with project, i.e. change in Scope and Data
- Uncertainty allocated at parameter level, using data and expertise
- Risk allocated appropriately. Perturb estimate elements to observe vulnerabilities
- Opportunities – as Risk, but not included in estimate proposal to avoid baking in unconfirmed efficiencies
- Comprises Evidence Trail / Basis of Estimate / Golden Thread / Line of Sight
- Traceable to Requirements and is Attributable
- Undergone Assurance and Governance
- Informed by internal and external stakeholders
- Has Robust & Assured Estimate Models
- MDAL maintained and considered/included in contract(s); at the very least, in the delivery team
- As objective as possible, considering biases (e.g. optimism, uniqueness, confirmation)
- Used to make informed decisions





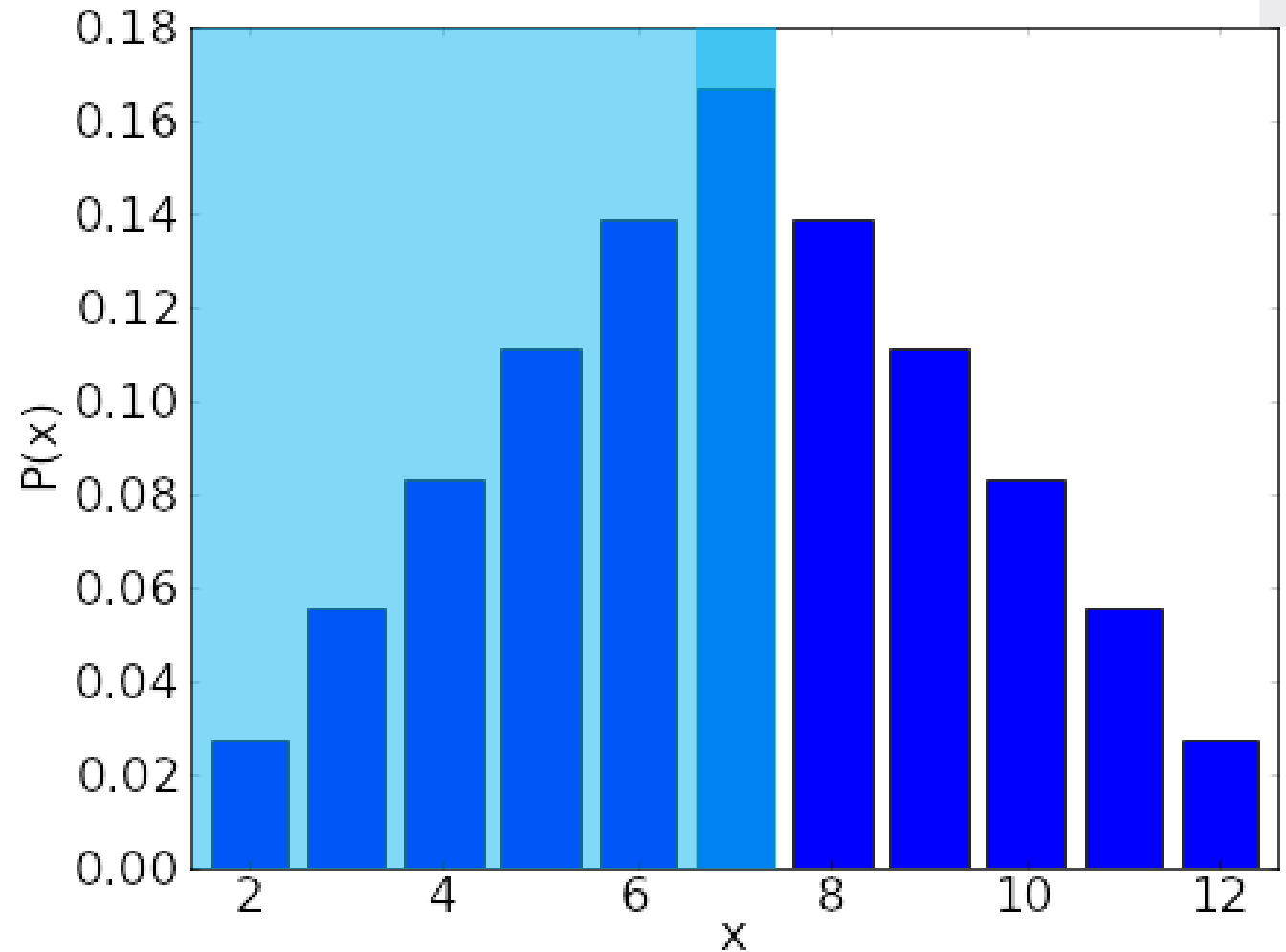
# Some Challenges: P-Numbers

- What is a P50? Do all in Project Delivery Profession know these mean?



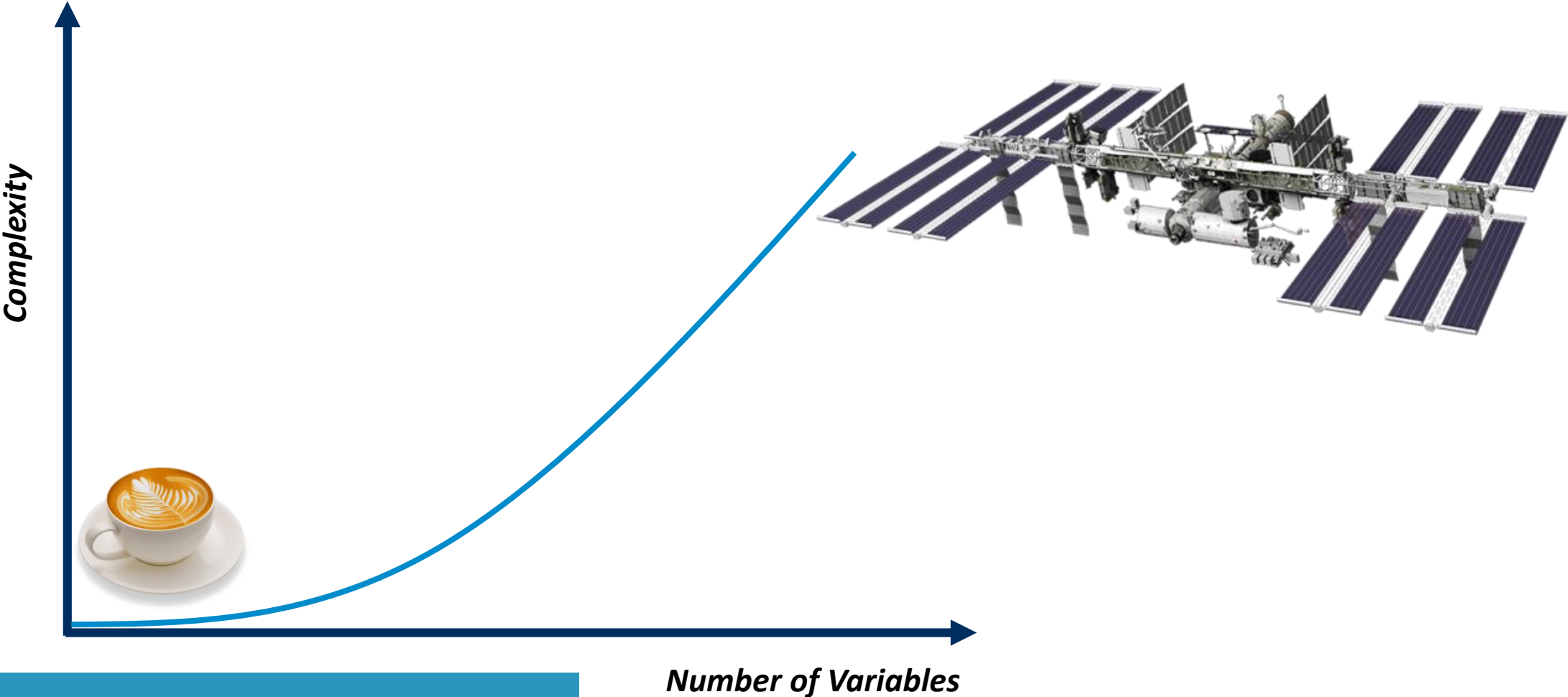
## Some Challenges: P-Numbers (Rolling a pair of dice)

- 36 Possibilities
- P50?
  - $\leq 7$
- Probability of rolling a 7?
  - 16.67%
- Consider a Major Project
  - How many possibilities?
  - What's the prob of 'rolling' the P50?

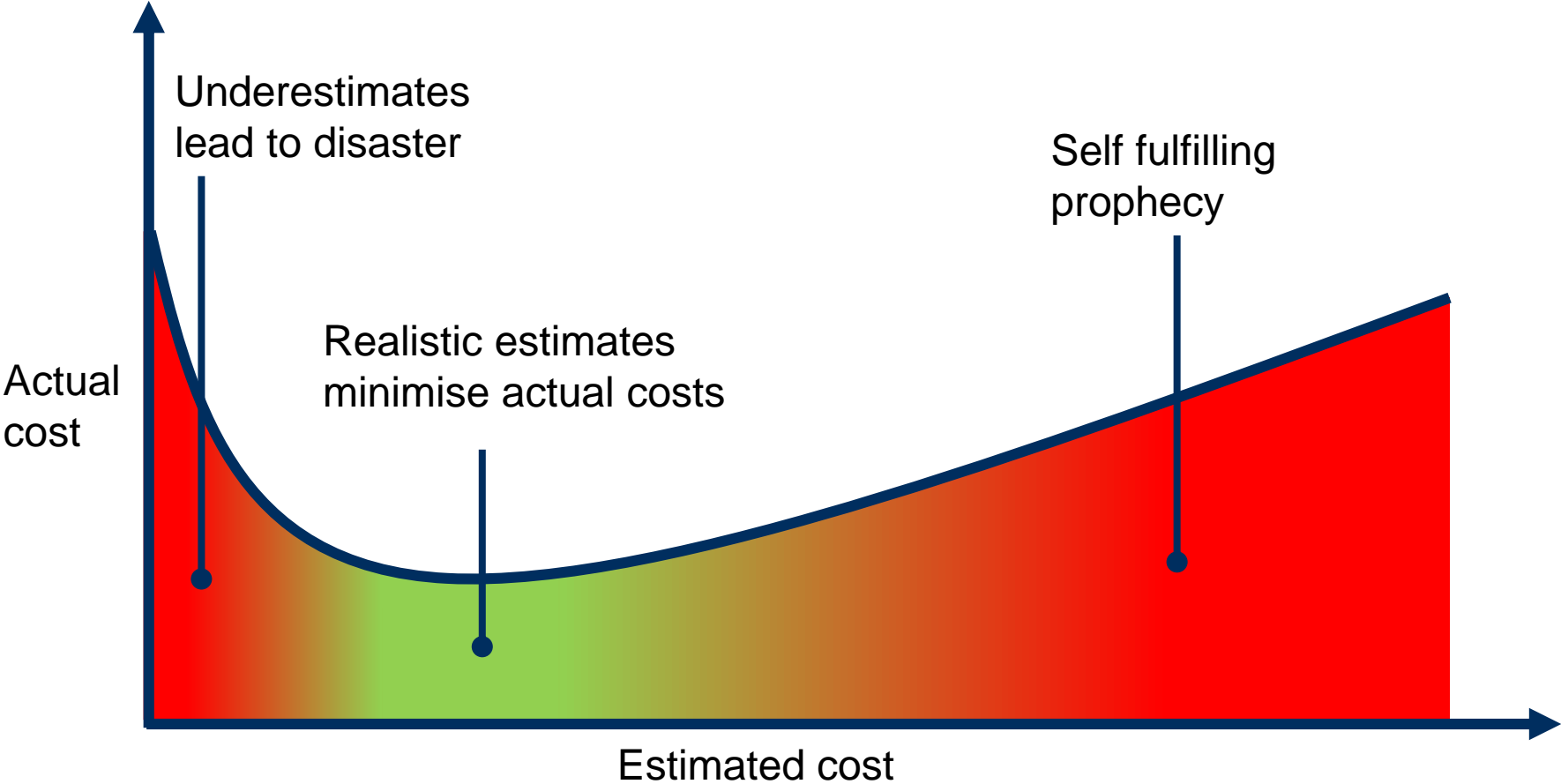




# Project Complexity

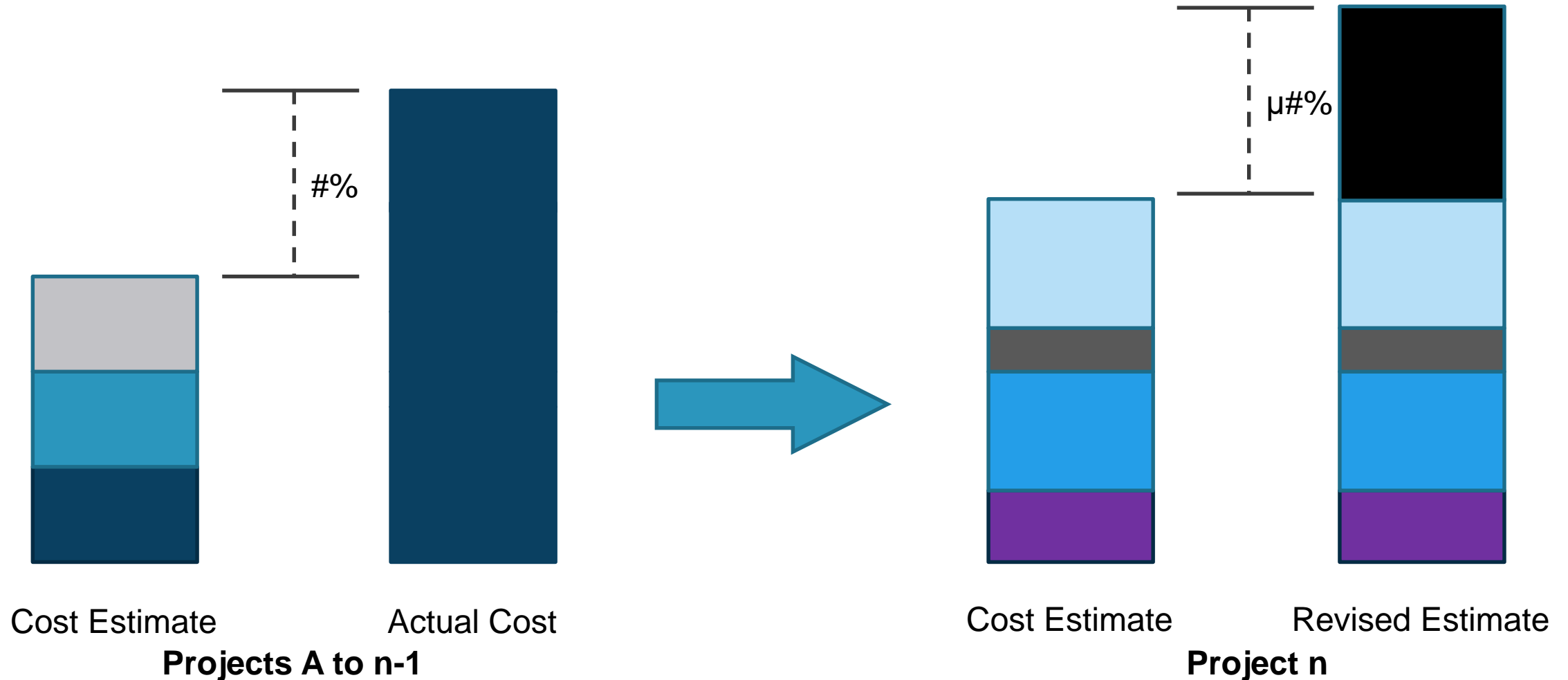


# The Freiman Curve



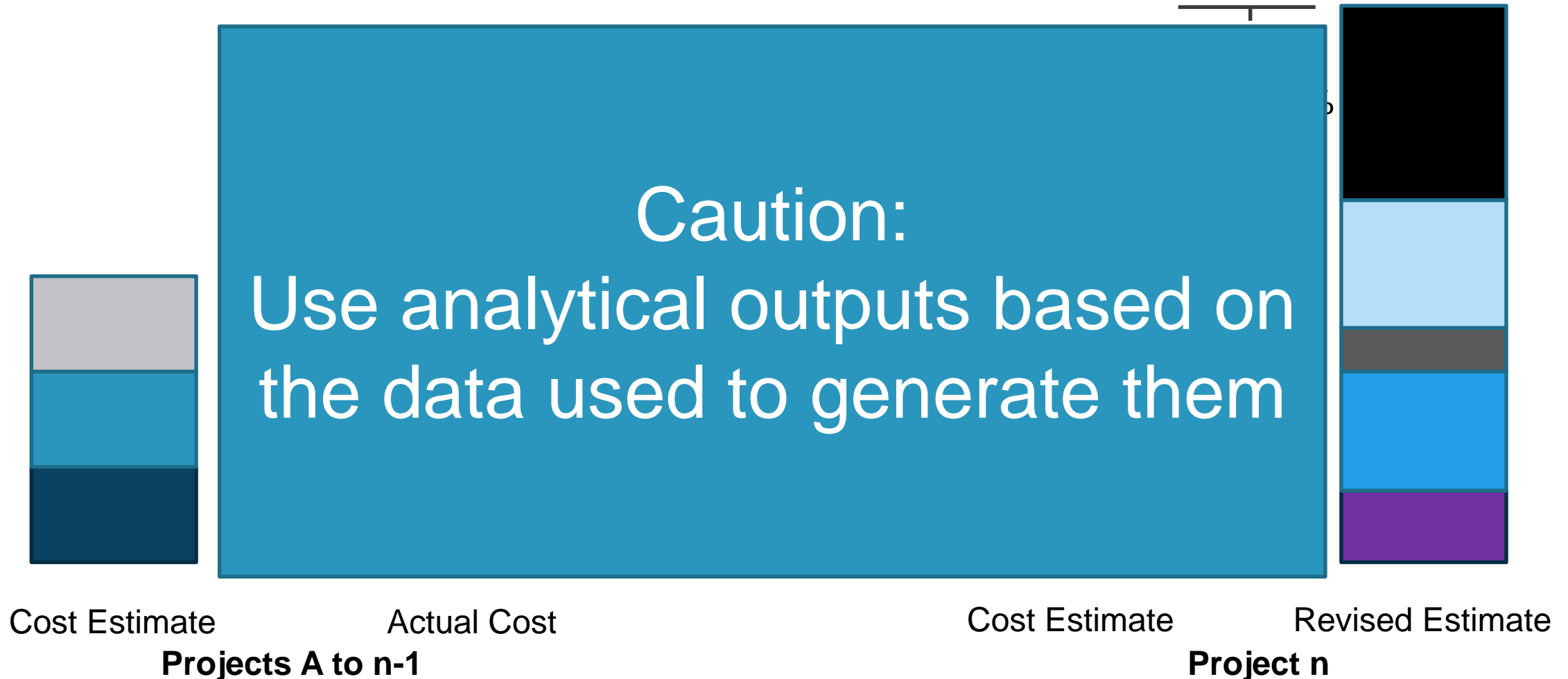
# Some Challenges: Top-Down Uncertainty

- Optimism Bias and similar top-down uncertainties applied to estimates: Should be used as **Benchmarks for comparison**
- Top Down uplifts (like OB and RCF) can be informative, but limitations need to be factored  
e.g. Averages, Distracts from developing scope maturity, Stifles innovation and Disincentivise data collection, Reduces accountability



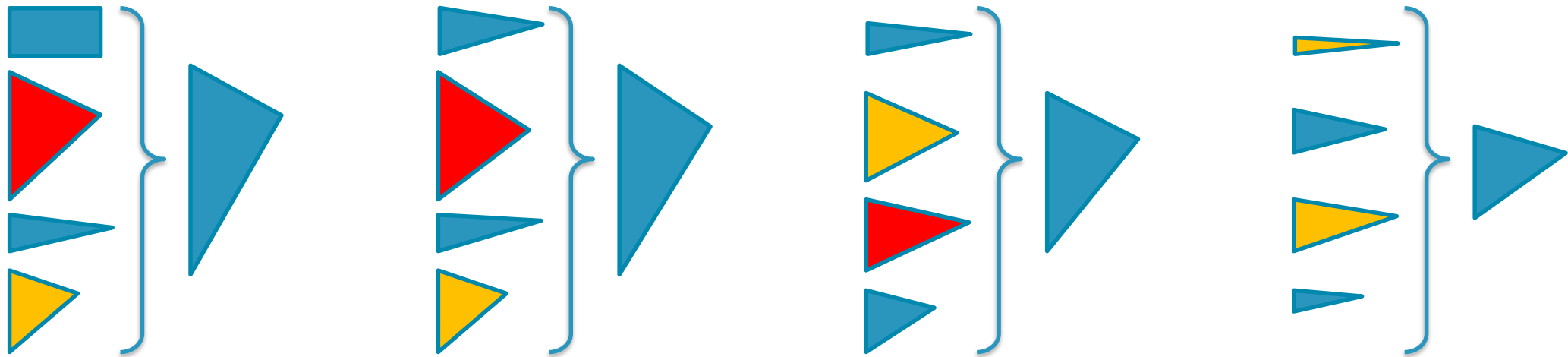
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# Some Challenges: Top-Down Uncertainty – How we Address

*Project Maturity*



- Increased confidence with available scope, data and new information
- Capturing and Implementing lessons learned
- Increasing communication content and context with senior leaders and decision makers

# Some Challenges: Integrating the Estimating Function

- Estimators are intensely involved at appraisal, then intermittently (possibly) but usually when Actuals exceed the Estimate
- The Estimator Voice should be in room, not just their numbers
- **Integrating with Project Delivery (e.g. Commercial, Finance, PMO, Supply Chain, Project Controls)**
  
- We need Estimators to account for the changes in:
  - i. Scope
  - ii. Interaction with external aspects (e.g. regulations, socio-economic conditions, supply chain). Feedback.
  - iii. Impact on future (e.g. operational conditions, public, benefits, social value)
  
- New Year Resolutions: Interventions towards Improvement
- How many set them at the start of this year?
- How many have maintained them?
- How many have changed them?
  - i. Scope – Setting the goals too high, we calibrate them. Address for next iteration. (Models)
  - ii. Access to what we need for optimal adherence. Planning what we need to do and how will achieve. Asch conformity. (Model map and links)
  - iii. Track, linking it to purpose and using the appropriate metrics, priorities for which can change over time (e.g. taste prioritised over nutrition)



# Some Challenges: Integrating the Estimating Function – How we Address

- Estimator Roles are now recognised in the Project Delivery Capability Framework (Government Project Delivery Profession)
- Developing a new British Specification Standard on Estimating
- No one is saying this is easy but it will not always be difficult and the outcomes are more likely to deliver greater value

# Some Challenges: Integrating Estimating Through Life & Beyond

- Estimating should be engaged throughout a project, with estimates as a Living Document
- Considerable insights can be gained from project feedback
- Project learning should be embedded
- How can we address this?

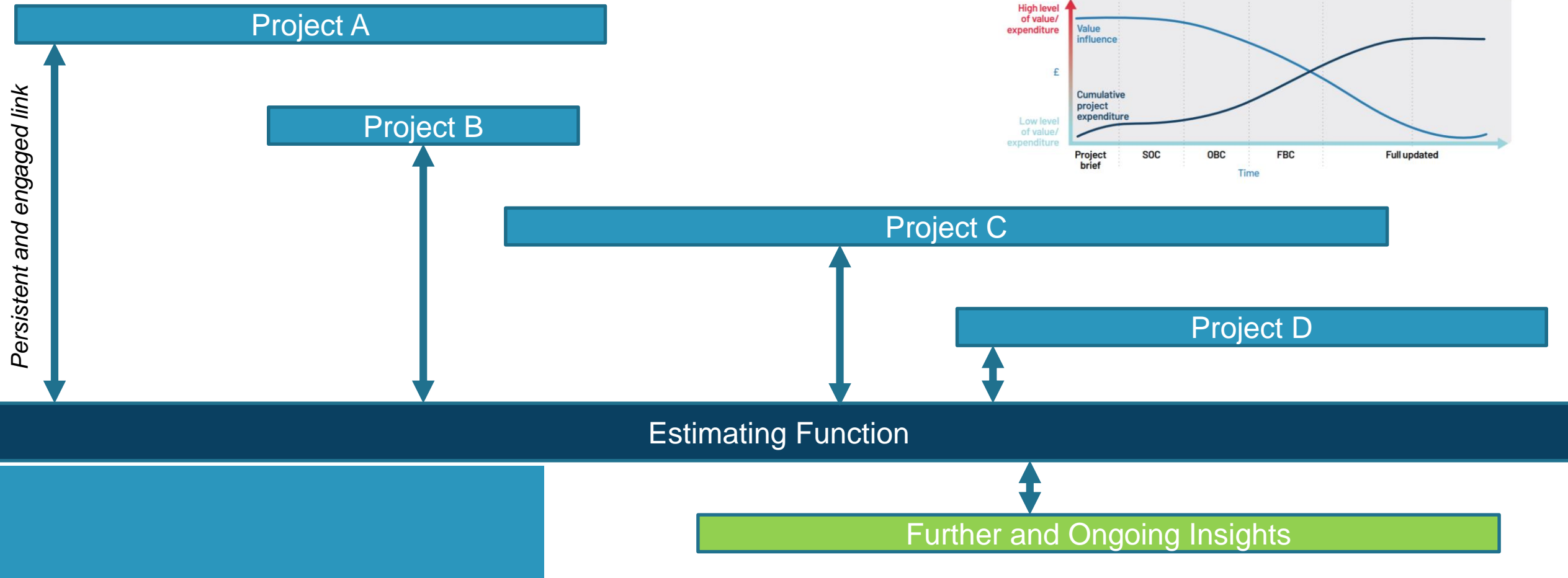
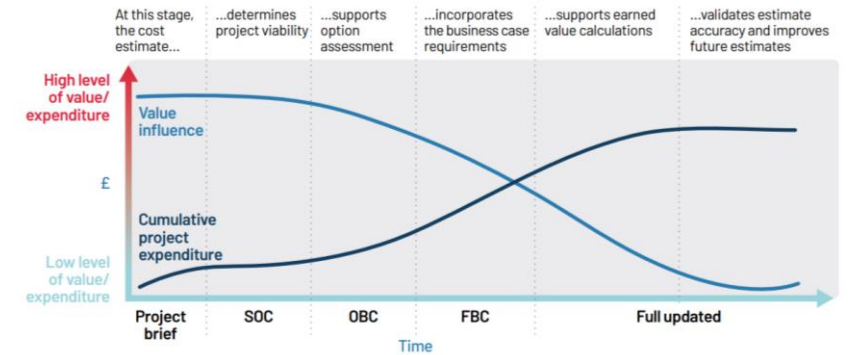


Figure 2 - The importance of setting the project up for success



# Some Challenges: Integrating Estimating Through Life & Beyond

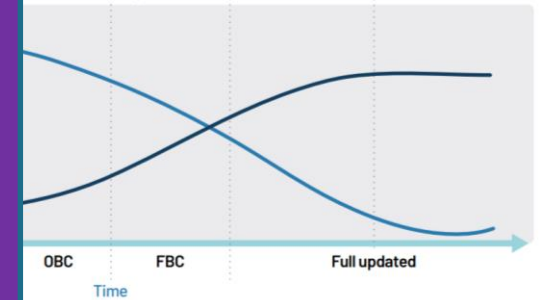
- Estimating should be engaged throughout a project, with estimates as a Living Document
- Considerable insights can be gained from project feedback
- Project
- How ca

Playing the finite game AND the infinite game

Persistent and engaged link

ing the project up for success

...supports  
...incorporates  
...supports earned  
...validates estimate



Project D

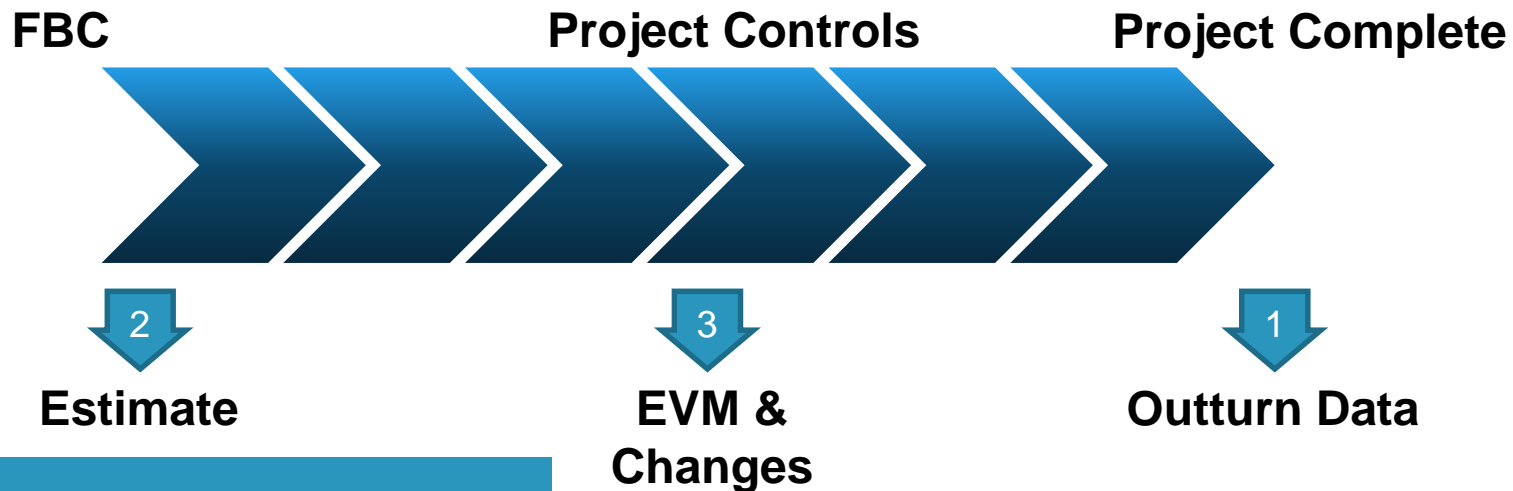
Estimating Function



Further and Ongoing Insights

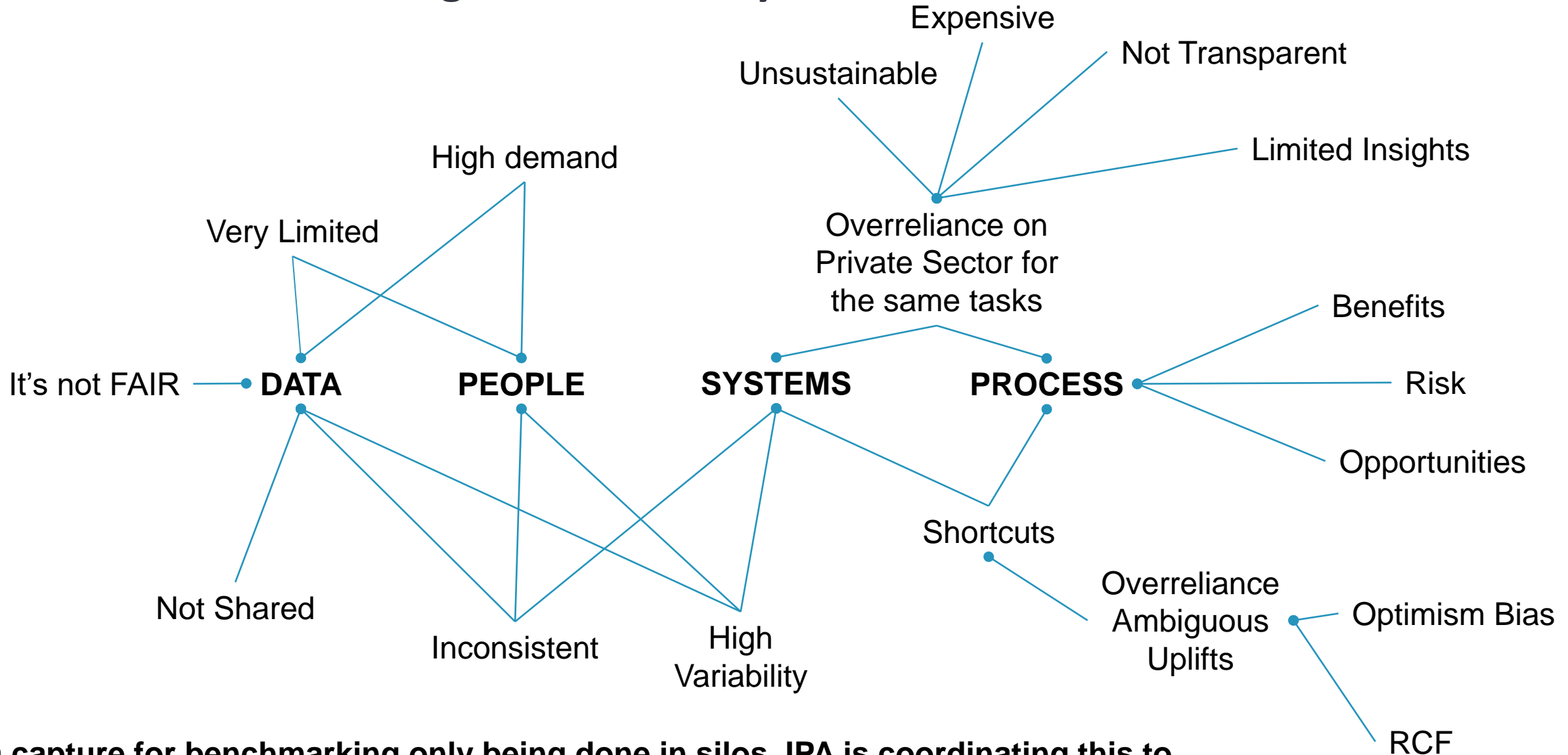
# IPA Benchmarking Data Service: Key Objectives

- Sharing Project Data
- Informed Data Analytics
- Improve (Project) Data Management (and Consistency)
- Connecting Government: Optimising Information Availability



**Evolving:**  
- Coverage  
- Depth  
- Granularity

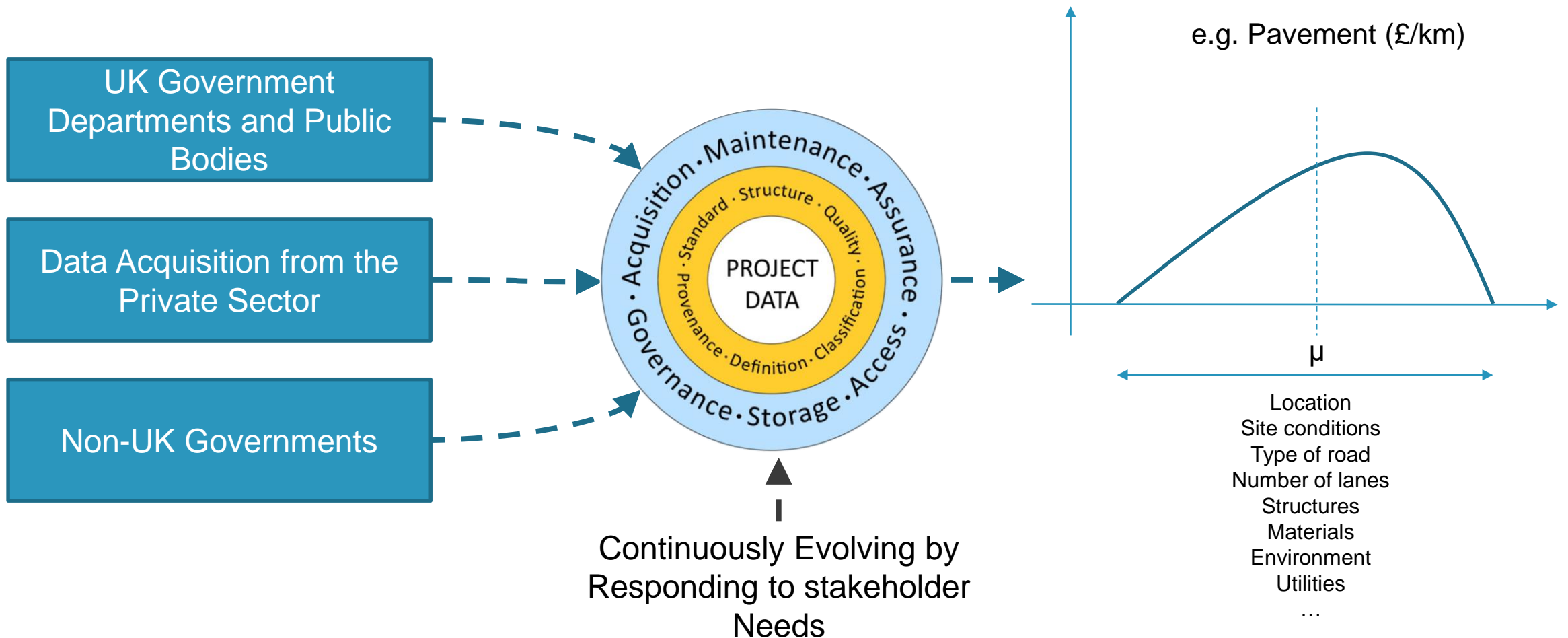
# The issues and challenges we currently face



**Data capture for benchmarking only being done in silos. IPA is coordinating this to develop better benchmarks through data collaboration.**

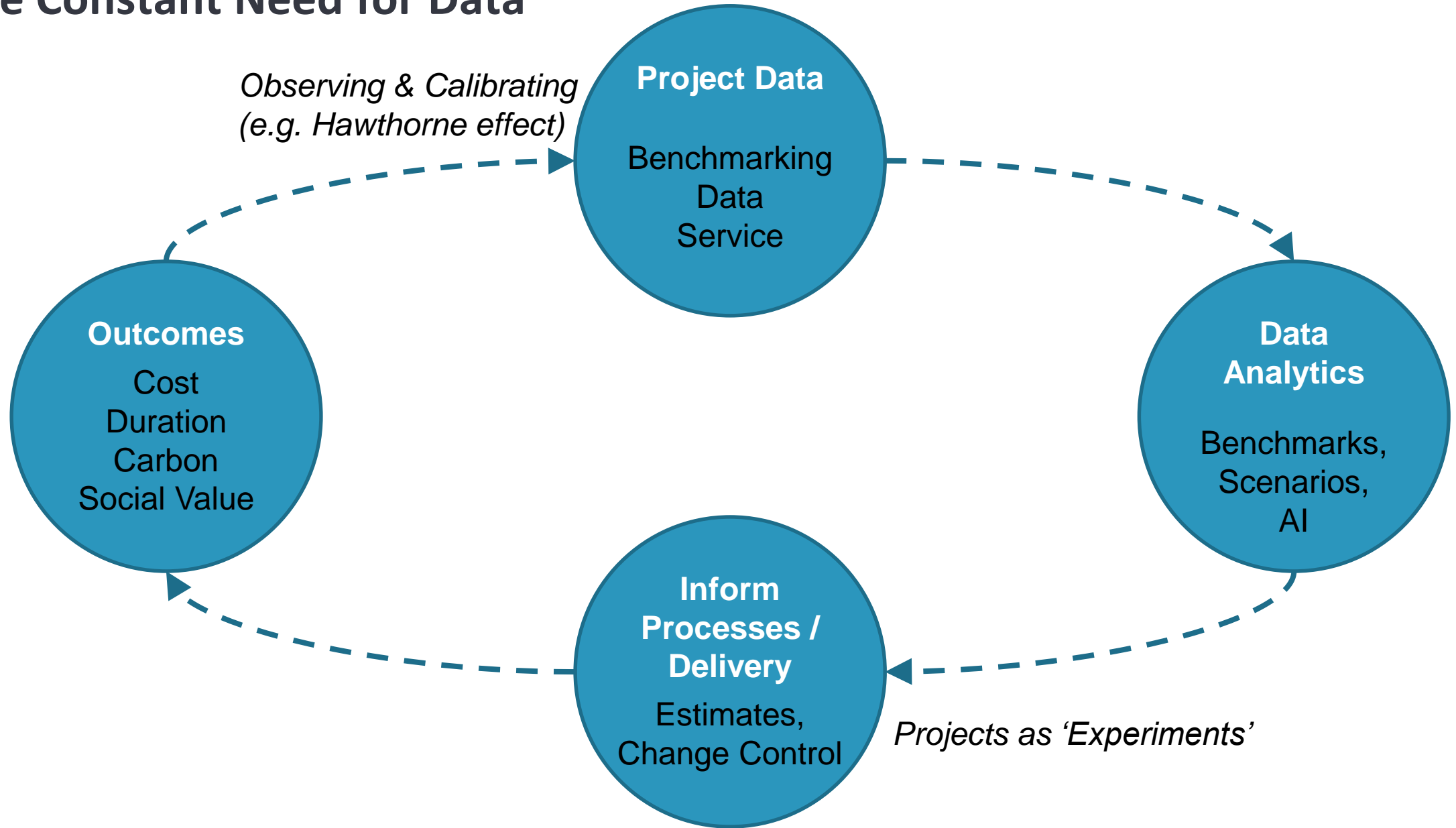
# IPA Benchmarking Data Service

- A strong focus on metadata across the project lifecycle





# The Constant Need for Data



# In Summary

## The Numbers

- Don't fixate too much on the 'One' number solely, but the reasoning, estimate range and scenarios
- Beware of averages
- It's ok to Not to Know precisely. Use uncertainty as a key decision driver.
- The only thing that is certain: Change
- Engage and inform decision makers

## The Estimator

- Integrate the Estimating Function into Project Delivery (as a minimum). Greater and more informed collaboration.
- Implement Lessons Learned to minimise repeating mistakes

## Live Estimates

- Encourage estimates to become Live Documents and inform other areas of a project, organisation and government
- Remember you're playing finite and infinite games. Losing track of the latter will likely result in degradation in long term value.

## Accessible Project Data

- Collect the relevant data to gain insights to contribute positively to future projects and decisions

## Other crucial things to consider:

- Optimism Bias
- Parkinson's Law
- Belief Preservation
- Things are rarely black and white: May be better to think about consequences, not simply good or bad
- Hindsight Bias (Lottery Numbers)
- Framing correctly with clear communication, particularly when numbers are involved (e.g. David and Goliath)
- Hopefully you are more likely to stick to your (New Year) resolutions

# Thank you

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